

Children's Food Security and Participation in the National School Lunch Program

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Abstract

In 2013 nearly 8.6 million U.S. children lived in households in which one or more child was food insecure. The National School Lunch Program (NSLP) is one of the largest federally funded food and nutrition assistance programs that aims to provide nutritious, well-balanced lunches for school-age children. Given the important role this program plays on food and nutrient intake of school-age children, we examined the relationship between participation in NSLP and children's food security status. After controlling for the endogeneity of program participation we found that program participation have positive effect on food insecure and marginally food secure children, but the effect was not significant. Having enough time to eat school meals played an important role on students' decision to participate in NSLP. We also found that marginal food security group shared more characteristics with the food insecure group rather than with the high food secure group.

Keywords: Food security, Instrumental Variable, National School Lunch Program, Nutrition, Probit

JEL Classification: H51, I18

1. Introduction

Food insecurity, defined as having limited or uncertain availability of nutritionally adequate and safe foods, is a concern for more than 17.5 million U.S. households (Coleman-Jensen, Gregory & Singh, 2013). Food security is particularly important for children. Children who are food insecure are more likely to suffer behavioral, academic, psychological, and physical problems (Haering & Syed, 2009; Whitaker, Phillips, & Orzol, 2006; Alaimo, Olsen, & Frongillo, 2001; Casey et al., 2005). The U.S. government has responded to the need for food security by providing assistance through its 15 food and nutrition assistance programs with total spending of \$108.9 billion in fiscal 2013 (Oliveira, 2014). Yet, despite these food and nutrition assistance programs, in 2013 nearly 8.6 million children lived in households in which one or more child was food insecure (Coleman-Jensen, Gregory, & Singh, 2013).

Using a series of 18 questions in the current population survey, the Core Food Security Module (CFSM) measures the food security of households (Bickel, Nord, Price, Hamilton, & Cook, 2000). Prior to 2006, very low food security was called "food insecure with hunger". In 2006, the U.S. Department of Agriculture (USDA) introduced new labels to describe food security status, including high food security, marginal food security, low food security, and very low food security. High and marginal levels are defined as food secure, while low and very low levels are defined as food insecure.

The National School Lunch Program (NSLP) is the second largest federally assisted meal program, with the spending of more than \$11 billion in 2013. As a means to helping ensure that children have access to healthy diets by providing nutritious and well-balanced lunches, the NSLP has served over 100,000 schools and childcare institutions, and over 31 million meals each school day some of which were offered for free or at reduced price¹. Considering children spend the

¹ Children are eligible to receive free lunches if their household income is below 130% of the federal poverty level or if the household is participating in other assistance programs. A student is eligible for reduced-price meal when their household income is between

majority of their weekdays at school during the school year and, on average, consume more than one-third of their calories while at school, school is a natural place to implement policy aimed at improving children's eating habits and health outcomes (Bhatt, 2009; Briefel, Wilson, & Gleason, 2009).

In recent years, a large body of literature surrounding food security relative to other food assistance programs has developed (Bartfeld, Kim, Ryu, & Ahn, 2009; Wilde, 2007). Yet, despite the breadth of these studies, the relationship between food assistance programs and food security is still uncertain; studies have shown positive, negative and no significant relationship between food security and food assistance programs. Joint models using a system of simultaneous equations have been used, employing instrumental variables or assumptions about the distribution of error terms to analyze the effect of food assistance program on food security status (Mykerezi & Mills, 2010; Bartfeld et al., 2009; Yen, Andrews, Chen, & Eastwood, 2008; Huffman & Jensen, 2003; Jensen, 2002). Others have used longitudinal or panel data (Wilde & Nord, 2005; Kabbani & Kemid, 2005; Herman, Harrison, Afifi, & Jenks, 2004; Hofferth, 2004; Ribar & Hamrick, 2003). Bartfeld and Dunifon (2006) used hierarchical models to show that near-poor households in states with higher food stamp participation rates have a lower risk of food insecurity.

Relatively few studies looked at the association between food security and school meal program participation. Bartfeld et al. (2009) used a two-stage model with instrumental variables to address the effect of School Breakfast Program (SBP) on food insecurity, and found that the accessibility of the SBP has no significant effect on food insecurity, but does have an impact on the probability of being marginally food secure. Using a hierarchical model at the state level, Bartfeld and Dunifon (2006) showed that accessibility of both the Summer School Lunch Program and Summer Food Service Program (a program that serves school-aged children during the summer) reduced the risk of food insecurity. Similarly, using a state-level analysis, Nord and Romig (2006) found that the availability of the Summer Food Service Program and NSLP in summer reduced seasonal differences of food insecurity. Using a dose-response approach with longitudinal data, Kabbani and Kemid (2005) found that participation in the NSLP was associated with lower odds of food insecurity for households with school-age children.

Some studies looked at health outcomes or dietary intake as a result of participation in school-based food programs. Gundersen et al. (2012) used monotone instrumental variables approach and found evidence that receiving a free or reduced-price school lunch improves a child's health outcomes. They used data from households with children who appear eligible to receive free or reduced-price lunches through NSLP. Based on descriptive analysis, Potamites and Gordon (2010) analyzed children from different food security groups' and looked at their food and nutrient intakes from school meals. They found that children who live in marginally secure and food-insecure households consumed more food and nutrients at school than those from highly secure households. Dunifon and Kowaleski-Jones (2003) analyzed the effects of NSLP participation and food insecurity on children's well-being based on sibling comparison analyses.

The majority of the research noted above have classified households and/or individuals as being either food secure or food insecure rather than using the relative degrees of food security (high, marginal, low, and very low food security). Recent research (Potamites & Gordon, 2010; Bartfeld et al., 2009) pointed out that different food security groups have their own characteristics. This paper contributes to the existing literature on food security and food assistance programs. Specifically, we evaluate the effect of participation in the NSLP on varying degrees of food security using the data from the third School Nutrition Dietary Assessment study (SNDA-III) of nationally representative sample of schools and children attending those schools.

2. The Model

In order to assess the effect of the NSLP on children's food security status, an ordered probit model is employed:

$$FS_i^* = \beta_1 X_i + \beta_2 P_i + \varepsilon_i \quad (1)$$

where FS_i is an ordered categorical variable of food security status of student i :

$$FS_i = \begin{cases} 1 & \text{if } 0 < FS_i^* \leq 15 \\ 2 & \text{if } 15 < FS_i^* \leq 17 \\ 3 & \text{if } FS_i^* = 18 \end{cases} \quad (2)$$

Here $FS_i=1$ if student i is classified as having food insecurity, $FS_i=2$ if marginal food security, and $FS_i=3$ if high food security, P_i is NSLP participation dummy, which equals to one if student i participated in school lunch program on the day of the survey and zero otherwise, X_i is a vector of explanatory variables and ε_i is the error term.

130% and 185% of the poverty level. A full- priced meal, which is also subsidized by the government, is provided when household income is over 185% of the poverty level.

2.1 Endogeneity of National School Lunch Program Participation

Although all school children are eligible to participate in NSLP, there could be differences between the students who decide to participate in NSLP and those who do not. Children from households that are food insecure are more likely to participate in NSLP, hence, the unobservable factors that affect children’s NSLP participation may also affect food security status of those children and lead to endogeneity of program participation. A two-stage method using an instrumental variable (IV) was used to handle the endogeneity of program participation. Students’ NSLP participation decision can be stated as:

$$P_i^* = \alpha_1 X_i + \alpha_2 Z_i + \mu_i \tag{3}$$

$$P_i = \begin{cases} 1 & \text{if } P_i^* > 0 \\ 0 & \text{if } P_i^* \leq 0 \end{cases} \tag{4}$$

where P_i^* is the latent variable of NSLP participation and P_i is a binary indicator variable the observed NSLP participation, and Z_i is an instrumental variable indicating that a student had enough time to have his or her school lunch ($Z_i=1$), and otherwise ($Z_i=0$). In the first stage, a probit model for the NSLP participation was estimated. The instrumental variable (Z_i) was associated with NSLP participation but not associated with food security. In the second stage, the effect of participation and other explanatory variables on food security was estimated.

Two-stage predictor substitution (2SPS) and two-stage residual inclusion (2SRI) are common estimator methods. Terza, Basu, and Rathouz (2007) suggest that 2SRI gives consistent results for nonlinear models, while 2SPS does not. Therefore, 2SRI was used in the estimation of the ordered probit model with endogenous program participation.

The estimates of vector X_i (\hat{X}_i) and Z_i (\hat{Z}_i) were obtained in the first stage. Then the “predictor” \hat{P} was computed and used in the calculation of the “residual” given by the following equation.

$$v = P - \hat{P} \tag{5}$$

In the second stage estimated of food security status, and the actual observed value of P_i were used and the calculated “residual” was added as one of the explanatory variables:

$$FS_i^* = \beta_1 X_i + \beta_2 P_i + \varepsilon_i + v \tag{6}$$

3. Data

Data from the third School Nutrition Dietary Assessment study (SNDA-III) sponsored by the Food and Nutrition Service (FNS) of USDA was used in this research. Mathematica Policy Research, Inc. collected the data from a nationally representative sample of schools during the 2004-2005 school year, aiming to provide information on school meal programs. There were 287 schools (in 94 districts) and 2,314 students who completed an interview giving their opinion of school lunch and a 24-hour dietary recall. In addition, parents of the surveyed students completed an interview on household characteristics, including education, employment, food security, and socioeconomic conditions (Gordon et al., 2007). The final sample consisted of 2012 observations. Descriptive statistics of explanatory variables are provided in Table 1.

Table 1. Definition, Means and Standard Deviation of Variables

Variables	Description	Mean	Std Dev
Household size	Number of people living in household	4.47	1.81
Hispanic	=1 if Hispanic, any race	0.23	0.42
White	=1 if White, Non-Hispanic	0.53	0.50
Black	=1 if Black, Non-Hispanic	0.18	0.38
Other Race	=1 if Other Race, Non-Hispanic	0.06	0.24
City	School serves city	0.35	0.48
Urban fringe of city	School serves urban fringe of city	0.33	0.47
Rural and Town	School serves rural and town	0.32	0.47
Mid-Atlantic	=1 if Mid-Atlantic	0.10	0.30
Midwest	=1 if Midwest	0.17	0.37
Mountain-Plains	=1 if Mountain	0.08	0.27
Northeast	=1 if Northeast	0.09	0.29
Southeast	=1 if Southeast	0.21	0.41
Southwest	=1 if Southwest	0.18	0.39
Western	=1 if Western	0.16	0.37
Less than high school	=1 if p_high_ed = 1	0.12	0.32
High school or GED	=1 if p_high_ed = 2	0.24	0.43

Some college or postsecondary	=1 if p_high_ed = 3	0.34	0.48
College graduate	=1 if p_high_ed = 4	0.30	0.46
Participation	Child Participation Status - NSLP	0.61	0.49
Elementary school	=1 if school_type = 1	0.33	0.47
Middle school	=1 if school_type = 2	0.34	0.47
High school	=1 if school_type = 3	0.33	0.47
Food Security - Household Scale	Food Security - Household Scale	2.51	0.80
2 parents, both employed FT	=1 if 2 parents, both employed FT	0.32	0.47
2 parents, one employed FT	=1 if 2 parents, one employed FT	0.36	0.48
Neither parent employed FT	=1 if Neither parent employed FT	0.15	0.36
1 parent, employed FT	=1 if 1 parent, employed FT	0.16	0.37
Time	=1 if enough time to eat	0.86	0.35

3.1 Food Security

The series of 18 household food security questions from the CFSSM were available in SNDA-III and were used to determine the food security classification of each student. Low food security and very low security were combined into a single food insecure group, as there were very few observations in the very low food security groups, accounting for only 6.41% of observations. Households were labeled as food insecure if the parent answered yes to anywhere from 3 to all 18 questions, marginally food secure if the parent answered yes to one or two questions, and highly food secure if the parent answered no to all 18 questions. In our final sample, 19% of students were food insecure, 10% of students were marginally food secure, and 71% were highly food secure.

3.2 NSLP Participation

All students attending school could purchase a school meal through the lunch program, but the price they pay is different depending on household income. The SNDA-III sample showed that 62% of students participated in the NSLP on the survey day in 2005, referred to as “target day participation”, while approximately 75% of students participated in the NSLP three or more days per week and is referred to as “usual participation” (Gordon et al., 2007). This study used target day participation as the indicator of participation and was coded as 1 for participation on the target day and 0 otherwise.

Among NSLP participants, 54% received a free/reduced price meal and 23% of students who also participated in SBP on the survey day (Table 2). Eligibility for free and reduced priced meals is believed to influence both NSLP participation and food security status.

Table 2. Data Summary

	Numbers	Percent
Total sample	2012	
National School Lunch Program		
Participants	1228	61%
Free/reduced	668	54%
No free/reduced	560	46%
SBP	277	23%
No SBP	951	77%
Nonparticipants	784	39%
School Breakfast Program		
Participants	319	16%
Free/reduced	243	76%
No free/reduced	76	24%
NSLP	277	87%
No NSLP	42	13%
Nonparticipants	1693	84%
Free/reduced price		
Receive	862	43%
NSLP	668	54%
No NSLP	194	46%
SBP	243	28%
No SBP	619	72%
Not Receive	1150	57%

3.3 Instrumental Variable

The length of school lunch meal period is associated with NSLP participation. Law, Lewis, Grant, and Bachemin (1972) found that waiting in line and insufficient time were major reasons for teenagers not eating school lunch. Ishdorj, Crepinsek, and Jensen (2013) found that students who thought that lunch lines were generally long were less likely to participate in NSLP. Harper, Mackin, Sjogren, and Jansen (1980) found that frequency of participation was correlated with time available for lunch. The SNDA-III data showed that 4% of students did not participate in NSLP because there was not adequate time and 71% of students said they spent too much time waiting in line. Also, parents might determine their child’s participation based on concerns about the time available for the student to eat (Gordon et al., 2007), for the reason that short lunch length has a potential negative effect on children’s health (Bhatt, 2009). The National Association of State Boards of Education (NASBE) recommends that students should be provided adequate time to eat lunch (SNA, 2005). If time is too tight, children may worry about missing classes and with the anxiety of limited time, students could accelerate the speed of eating, which will deteriorate eating experiences. Unsatisfied eating experiences could result in a lower NSLP participation in the future as students seek other lunch options.

Although time is believed to be an important variable for student’s decision on NSLP participation, there is no supporting evidence suggesting time is related with food security. However, it was still necessary to be cautious about latent variables, causing correlation between eating time and children’s food security. Possible factors that could determine whether students have enough time to eat lunch were explored. Conklin, Lambert, and Anderson (2002) indicated that lunch periods consisted of time for travelling from classrooms to cafeterias, time for service, time for organizing and cleaning up, time for socialization, and time for actual eating. Obviously, actual eating time could be substantially cut if students spent too much time elsewhere. But, the way a lunch period is allocated does not directly influence food security. Therefore given the definition of food security, time has no direct effect on food security and is considered a reasonable instrumental variable.

In the model, the instrumental variable, TIME, describes whether a student has enough time to have their school lunch and is included in the participation equation.

4. Results

4.1 National School Lunch Program Participation

Table 3 provides the coefficients, p-values, and marginal effects of the first stage estimation (program participation). Consistent with expectations, the instrumental variable TIME is statistically significant. TIME shows a positive impact on NSLP participation, indicating that students who had enough time to eat school lunches were 11.9% more likely to participate in NSLP than those who did not have not enough time. In addition, free/reduced prices, household structure and employment, school level, school location, and household highest education had positive effects on the probability of NSLP participation.

Table 3. Coefficients and Marginal Effects of NSLP Participation Equation

Variables	Participation			
	Estimates	Std. Dev.	Marginal	Std. Dev.
Free/reduced price	0.773***	0.082	0.253***	0.025
Household structure & employment				
2 parents, both employed FT	0.202**	0.102	0.066**	0.033
2 parents, one employed FT	0.088	0.100	0.029	0.033
1 parent, employed FT	0.256**	0.112	0.084**	0.036
School Level				
Elementary	0.658***	0.075	0.216***	0.023
Middle	0.390***	0.074	0.128***	0.024
Household size	0.010	0.019	0.003	0.006
Region				
Mid-Atlantic	0.124	0.126	0.041	0.041
Midwest	0.283**	0.113	0.093**	0.037
Mountain-Plains	0.238*	0.133	0.078*	0.044
Northeast	-0.055	0.131	-0.018	0.043
Southeast	0.536***	0.110	0.176***	0.035
Southwest	0.216**	0.104	0.071**	0.034
Race				
Hispanic	0.071	0.091	0.023	0.030
Black	-0.130	0.098	-0.043	0.032

Other race	0.021	0.134	0.007	0.044
Urban vs. Rural Status				
City	-0.019	0.076	-0.006	0.025
Rural and Town	0.311***	0.080	0.102***	0.026
Highest education in household				
Less than high school	0.165	0.123	0.054	0.040
High school or GED	0.297***	0.090	0.097***	0.029
Some college or postsecondary	0.201***	0.076	0.066***	0.025
Instrumental variable				
Time	0.363***	0.086	0.119***	0.028

Note: Asterisks indicate levels of significance: *= 10%, **= 5%, ***= 1%.

As expected, eligibility for free or reduced price meals appears to attract students to participate in NSLP. Those eligible for a free or reduced price meal were 25.3% more likely to participate. In the sample, 56.38% of students who received a free/reduced price meal on the survey day were food insecure or marginally food secure, compared with 29% in the whole sample. Price differentiation by group worked well to attract more students who had a greater need.

Younger students (those in elementary and middle school) were more likely to participate in NSLP, as were students attending schools located in the Midwest, Mountain-plains, Southeast, and Southwest areas. Participation was more common for schools in rural areas compared with those schools in urban areas. Participation differences were not apparent between races. NSLP participants were more likely to have two parents employed full time and more likely to have just one parent in the household and that parent is employed (relative to the base scenario of no full time employment by parents). NSLP participation of students with employed parents likely reflects the time constraints faced by parents working outside the home.

Highest obtained education levels by the household also present some interesting results. Relative to the base scenario where a college degree is held by at least one member of the household, students whose parents had only high school degree were 9.7% more likely to participate in NSLP, while students whose parent had some college or postsecondary education were 6.6% more likely to participate in NSLP. The results confirmed expectations that a relatively higher education level among parents is associated with higher incomes and, thus, these households can afford to make alternative choices for their child's lunch.

4.2 Food Security Status

The second stage of this model estimated the effect of NSLP participation on food security status using an ordered probit model. Table 4 provides estimation results from the ordered probit, while Table 5 provides marginal effects for all relative food security levels.

The estimated coefficients themselves provide limited information, while marginal effects are good approximations. The signs of the marginal effects for the marginal, and low food security groups are the same as the corresponding coefficients. However, the signs of marginal effects for the high food security group are opposite compared to the other groups. Free/reduced price meal eligibility, household structure and employment, school level, region, race, and household education level all had significant effects on food security status, while there was no significant association between NSLP participation and food security levels.

Table 4. Coefficients of Ordered Probit Estimation of Food Security

Variables	Food security status	
	Estimates	Std. Dev.
NSLP Participation	-0.361	0.686
Residual	0.198	0.689
Receive free/reduced price meal	-1.071***	0.196
Household structure & employment		
2 parents, both employed FT	0.522***	0.116
2 parents, one employed FT	0.331***	0.103
1 parent, employed FT	-0.065	0.119
School Level		
Elementary	0.568***	0.171

Middle	0.136	0.122
Household size	-0.043	0.028
Region		
Mid-Atlantic	0.106	0.142
Midwest	0.178	0.147
Mountain-Plains	-0.013	0.172
Northeast	0.142	0.152
Southeast	-0.011	0.166
Southwest	0.015	0.121
Race		
Hispanic	-0.312***	0.098
Black	0.153	0.104
Other race	-0.094	0.151
Urban vs. Rural Status		
City	-0.089	0.082
Rural and Town	0.108	0.108
Highest education in household		
Less than high school	-0.835***	0.136
High school or GED	-0.454***	0.128
Some college or postsecondary	-0.389***	0.114

Note: Asterisks indicate levels of significance: *= 10%, **= 5%, ***= 1%.

Table 5. Marginal Effects of Ordered Probit Estimation of Household Food Security Status

Variables	Food Insecurity		Marginal Food Security		High Food Security	
	Marginal	Std. Dev.	Marginal	Std. Dev.	Marginal	Std. Dev.
Participation of NSLP	0.070	0.132	0.016	0.030	-0.086	0.163
Residual	-0.038	0.133	-0.009	0.031	0.047	0.164
Free/reduced price meals	0.207***	0.038	0.047***	0.009	-0.254***	0.046
2 parents, both employed FT	-0.101***	0.022	-0.023***	0.005	0.124***	0.027
2 parents, one employed FT	-0.064***	0.020	-0.015***	0.005	0.079***	0.024
1 parent, employed FT	0.013	0.023	0.003	0.005	-0.016	0.028
Elementary	-0.110***	0.033	-0.025***	0.008	0.135***	0.040
Middle	-0.026	0.024	-0.006	0.005	0.032	0.029
Household size	0.008	0.005	0.002	0.001	-0.010	0.007
Mid-Atlantic	-0.020	0.027	-0.005	0.006	0.025	0.034
Midwest	-0.034	0.028	-0.008	0.007	0.042	0.035
Mountain-Plains	0.002	0.033	0.001	0.008	-0.003	0.041
Northeast	-0.027	0.029	-0.006	0.007	0.034	0.036
Southeast	0.002	0.032	0.000	0.007	-0.003	0.039
Southwest	-0.003	0.023	-0.001	0.005	0.003	0.029
Hispanic	0.060***	0.019	0.014***	0.004	-0.074***	0.023
Other race	-0.030	0.020	-0.007	0.005	0.036	0.025
Black	0.018	0.029	0.004	0.007	-0.022	0.036
City	0.017	0.016	0.004	0.004	-0.021	0.020
Rural area and Town	-0.021	0.021	-0.005	0.005	0.026	0.026
Less than high school	0.161***	0.026	0.037***	0.007	-0.198***	0.032
High school or GED	0.088***	0.025	0.020***	0.006	-0.108***	0.030
Some college or postsecondary	0.075***	0.022	0.017***	0.005	-0.092***	0.027

Note: Asterisks indicate levels of significance: *= 10%, **= 5%, ***= 1%.

Despite NSLP participation being insignificant in the two-stage model, there were other variables of interest that showed up as significant in the second stage. As expected, those with poor financial conditions have an increased likelihood of suffering from

food insecurity, evidenced in the model as students eligible for free or reduced price lunches showed a decreased likelihood of being food secure. Compared to households with neither parent employed, students with two employed parents were less likely to be food insecure, as higher total income is likely associated with a more stable food supply. Children living in a two parent household with one parent employed full time were only 6% less likely to be food insecure compared to 10% less for a two employed parents' household. Likewise, parent's education level was positively associated with food security.

Compared with high school students, elementary aged children were less likely to be food insecure. A theory to explain the inverse relationship between food security and child's age is that young children require less food compared to older children and are more likely to be protected by adult members of the household. Parents may also be shielding young children in food shortage situations. Compared to white students, this model predicts Hispanic students as being more likely to be food insecure, which is consistent with prior findings (Coleman-Jensen, Nord, & Singh, 2013).

Given that the USDA defines high food security and marginal food security as both being food secure, it was expected that the marginally food secure group would have similar results to the highly food secure group. However, in this study, the signs on the marginal effects for the marginally food secure group were the same as the food insecure group rather than the high food security group. The magnitude of each variable in the marginally food security group was less than those for the food insecurity group, suggesting that students who were marginally food secure shared characteristics with those who were food insecure but with less severity.

4.3 Confirmation and Validation of Results

The most significant finding of this research is also the most surprising; after accounting for the endogeneity of program participation, no statistically significant association between individual NSLP participation and food security was found. To check the plausibility of this result, a number of different checks were run. To check the validity of the instrument, the instrumental variable from the first stage estimation was removed, but included in the second stage. In doing so, TIME was shown to have no significant effect on food security level, confirming its use as an instrumental variable.

In addition to running the model on the whole sample of students, a model was estimated using only students from households with incomes less than 185% of poverty line. In this subgroup, all students were eligible for either free lunch or reduced price lunch. However, the results were consistent and no significant association between NSLP and food security for students living in these low-income households was found.

Since most previous literature constructed a binary variable for food security, a bivariate probit model was also employed as an alternative specification. Compared with three food security levels, the bivariate categories of food security and food insecurity were used instead. Food security combined the high food security and the marginal food security groups, while food insecurity remained same. Again, the results of the bivariate probit model indicated that NSLP participation had no significant effect on food security.

The data set being used included a 24-hour dietary recall, which was used to complete a dietary intake analysis. From the analysis, it appears that NSLP participants did not intake more food energy from lunch than nonparticipants. This finding is consistent with earlier studies on NSLP food intake comparisons (Gordon et al., 2007; Gleason & Sutor, 2003). Therefore, a possible reason that NSLP had no significant effect on food security is that participants did not have a significantly higher caloric intake as a result of NSLP.

5. Discussion and Conclusion

This research adds to the existing body of literature by estimating the effect of NSLP on children's food security status by accounting for the endogeneity of program participation. Through the use of a two-stage instrumental variables approach, an ordered probit model was estimated and provided some interesting results.

In the first stage, having enough time to eat school lunch was shown to have a positive and significant effect on program participation. More specifically, students who had enough time to eat lunch were 12% more likely to participate in NSLP. This suggests that increasing the number of lunch lines or having fewer classes per lunch period may lead to increased program participation. Other factors that influence participation in NSLP are receiving free/reduced priced meals, being younger, being in a rural area, having relatively low educated parents, and having parents that are full-time employed.

In the second stage, three food security levels were estimated through the ordered probit model. Receipt of free or reduced priced meals, household structure, parents' employment status, school level, race, and parents' education level all had significant effects on each food security group. The signs of those significant factors were the same for the food insecure and marginally secure group. Although the USDA defines marginal food security as belonging to a "food secure" classification, these results indicated that the marginally secure group shared more characteristics with the food insecure group rather than with the high food secure group.

No evidence that NSLP participation had a significant effect on children's food security status was found. One reason to explain this could be that a 24-hour recall intake data was used in the analysis and considered only target day participation. Also,

SNDA-III is cross-sectional data and the use of longitudinal data might be preferred to fully capture the long-term effect of the program. Besides NSLP, students could also receive public support from other food assistance programs. For instance, Food SNAP is the largest federal assistance program and WIC is the third largest program, which potentially have effects on food security. Because the survey was designed for evaluating the NSLP, it had many missing observations regarding receipt of other food assistance program benefits to include in the analysis, but in the future it would be of interest to use data that allows for controlling for the benefits from other programs.

Nevertheless, the finding that NSLP participation had an insignificant impact on food security is a potentially powerful finding. While this research will certainly not be the final verdict on the effectiveness of the program, it does merit the further exploration of the role of NSLP and its progress toward helping alleviate food security challenges among the nation's children.

Key findings of this research are the importance of giving enough time to eat school lunches, the positive effect of receiving free / reduced-price meals on program participation, and that those in the marginally food secure group have more similarities to those in food insecure group rather than to those in high food secure group. In the future, policymakers could encourage local districts to (1) provide more lunch lines, (2) training more skilled employees for dining service, and (3) having fewer classes in the same lunch period. By increasing eating time and continuing to employ reduced price meal options, more students would likely participate in the NSLP.

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